**Violence against women and girls**

Action plan

Contents

[Foreword 2](#_Toc86742109)

[The context 4](#_Toc86742110)

[This plan in context 5](#_Toc86742111)

[Our key objectives 5](#_Toc86742112)

[Key themes 5](#_Toc86742113)

[Feedback 5](#_Toc86742114)

[1. Protecting women and girls in public spaces, at home and online 6](#_Toc86742115)

[2. Working with our partners and with women to improve prevention and victim care 10](#_Toc86742116)

[3. Bringing offenders to justice and improving criminal justice outcomes for victims 13](#_Toc86742117)

[4. Improving Met culture and professional standards 16](#_Toc86742118)

[5. Delivering the plan 20](#_Toc86742119)

[How we will deliver this action plan 20](#_Toc86742120)

[Performance Framework 21](#_Toc86742121)

[Appendix A: the strategic framework 23](#_Toc86742122)

# Foreword

Tackling violence remains our top operational priority, including crimes that disproportionately affect women and girls, such as domestic abuse and sexual violence. Male violence against women and girls has a profound and long-lasting impact on those directly affected, shattering the lives of victims, their families and those closest to them. Such violence also affects local communities and impacts on the public’s confidence in the safety of their area, and in the effectiveness of their police service.

Sadly not a new phenomenon, still in 2021, it is estimated that one in five women in the UK will experience sexual assault during her lifetime, while one in four will experience domestic abuse. In London, recorded domestic abuse cases have increased by 26 per cent in 5 years, and in 2020-21 alone, the Met recorded more than 19,000 allegations of sexual offences.

These figures, together with recent appalling, events, including the murder of Sarah Everard, have shone a spotlight on how much more we as a police force must do, with our partners, to tackle perpetrators, protect women and prevent future tragedies.

Research on reoffending is clear that arrest and prosecution have a limited impact upon offending behaviour.  Whilst we are clear we must improve the police response to violence against women and girls, we cannot provide the whole solution.  This must start with tackling society’s tolerance of these awful crimes and associated behaviour.  Every statutory agency and Government department has a role to play.  Women and girls deserve our best collective efforts.

Make no mistake, we in the Met will work relentlessly both to tackle violence perpetrated by men against women and girls, and to rebuild trust in the highest professional standards that we expect in policing.

This plan details how we will do more and better to keep women and girls safe. It brings together all of our work to prevent male violence against women and girls, in public spaces as well as domestic settings and online; to target perpetrators, and with the wider criminal justice service, to improve outcomes for victims.

We will increase officers’ skills and maximise the impact of key units such as our Predatory Offender Units, Town Centre Teams, and other specialist units, and further improve digital investigation, intelligence and the quality of case files.

We want the public’s views and will update the plan following this engagement.

We are ambitious for change, and want the best results that will improve people’s lives – that means listening and acting on recommendations and findings from independent reviews, as well as learning from other police forces’ achievements, the achievements of other organisations and academia. An important part of our approach is to invite women and girls to tell us what they think needs to change, and to keep talking to us about what more we can do to create safe environments.

We know we need to rebuild trust so within this plan we also set out the importance of raising our own professional standards, and rooting out any and all predatory behaviour towards women. I know the vast, vast majority of our workforce are dedicated ethical public servants, absolutely committed to fighting crime and keeping Londoners safe.

But we’re not perfect and we must and are taking a long, hard look at ourselves and our culture. That’s why I’ve invited Baroness Casey to conduct a wide-ranging review. We will continue to change, improve and continuously strive to uphold the highest standards in order to give women, girls and the wider public confidence, that their safety is at the heart of how we operate.

And that change starts with each and every one of us. The Met I know and love wants to improve. Officers want to be there day in, day out and are willing to risk their own lives to save and protect others. We will bring offenders to justice, work tirelessly with others to prevent male violence towards women and girls and ensure victims receive the services they deserve.

**Cressida Dick**

**Commissioner**

# The context

The term ‘violence against women and girls’ refers to acts of violence or abuse that disproportionately affect women and girls. Crimes and behaviour covered by this term include rape and other sexual offences, domestic abuse, stalking, harmful practices (including female genital mutilation and forced marriage) as well as many others, including offences committed online.

National statistics outline the scale of the issue:

**7.3%** of women in England and Wales have experienced domestic abuse in the past 12 months

**15.2%** of all recorded crime in England and Wales and **35.5%** of all recorded violence against the person crimes is domestic abuse-related

**25%** of women are affected by domestic violence in their lifetime, with estimates suggesting well over a million women suffer from domestic abuse each year

**Two women are killed every week** in England and Wales by a current or former partner. These figures have remained constant over the past decade

Police in England and Wales recorded 55,696 rapes in 2020-21. Only 3,539 progressed to the Crown Prosecution Service (CPS), leading to just 1,109 convictions.

A study funded by the Home Office and Trust for London showed that there are over 137,000 women and girls in England and Wales living with the consequences of **female genital mutilation**.

The Government’s Violence against Women and Girls Strategy highlights an **increased prevalence of** violence against women and girls **among some ethnic minority groups**. For example, those identifying as being of mixed ethnicity were more likely to be victims of domestic abuse than other ethnic groups. Those identifying as Black/Black British were more likely to be a victim of sexual assault and those identifying as being of an ‘other ethnic group’ were more likely to be victims of stalking.

A recent report by UN Women UK found that **97 per cent of women aged 18-24 have been sexually harassed, with 96 per cent not reporting** those situations because of their belief that it would not change anything. Women should feel confident about reporting, and that their report will be taken seriously by the police. It is clear we have more to do.

The London trend over the past few years mirrors increases in recorded crimes of violence against women and girls and decreases in charging, prosecuting and in successful outcomes at court. We welcome any increase in confidence of women and girls to report crimes, and know there is more to do.

Recorded domestic abuse offences have increased by 26 per cent in five years – to more than 94,000 in 2020 - and the trend is very consistent over time – including through the pandemic period when many other offences decreased. Domestic abuse accounts for a tenth of all crime reports to the Met.

In 2020/21, the Met recorded more than 19,000 allegations of sexual offences (including 7,700 rapes and 8,000 serious sexual offences).

Criminal justice outcomes for rape and serious sexual offences have fallen across all stages of the criminal justice process (charging, prosecuting and convictions at court) eroding the confidence of victims in the criminal justice system and the police.

## This plan in context

Tackling violence against women and girls should not be seen in isolation from the wider work of the Met to keep all of London safe. A substantial proportion of the Met’s considerable resources is focussed on addressing violence against women and girls. However, we must do more and improve. This plan describes recent changes we have made and what else we are introducing to improve our response and raise confidence. Our approach reinforces the importance of victim care, and places victims at the heart of all activity we undertake.

## Our key objectives

We want to:

**increase the number of perpetrators** **brought to justice** for violence against women and girls;

**improve processes and victim care across the criminal justice system to** reduce the number of cases failing;

**reduce repeat victimisation** of women and girls;

**increase women’s confidence in the police** so as to improve the reporting of crimes which disproportionately affect women and girls within London;

**see an** **increase in reporting** to police, but a **decrease in women being abused**, i.e. the proportion of women experiencing these crimes in each year (measured through reporting in the Crime Survey in England and Wales); and

**intensify work to tackle sexual misconduct and domestic violence by officers and staff;** improve the confidence of people to tell us about sexual misconduct and domestic abuse committed by officers and staff; improve our support to victims and our investigations; and reach outcomes that are understood and build confidence.

## Key themes

There are four themes within this plan:

1. Protecting women and girls in public spaces, at home and online
2. Working with our partners and with women to improve prevention and victim care
3. Bringing offenders to justice and improving criminal justice outcomes for victims
4. Improving Met culture and professional standards

## Feedback

We want to hear feedback from communities and partners on this plan. You can to do this online at [https://www.smartsurvey.co.uk/s/PublicFeedbackVAWG/](https://eur02.safelinks.protection.outlook.com/?url=https%3A%2F%2Fwww.smartsurvey.co.uk%2Fs%2FPublicFeedbackVAWG%2F&data=04%7C01%7CJane.Garvan%40met.police.uk%7Cf47ada0d7197414d67cb08d99e1bb182%7Cf3ee2a7e72354d28ab42617c4c17f0c1%7C0%7C0%7C637714664032744981%7CUnknown%7CTWFpbGZsb3d8eyJWIjoiMC4wLjAwMDAiLCJQIjoiV2luMzIiLCJBTiI6Ik1haWwiLCJXVCI6Mn0%3D%7C1000&sdata=TybHrmBGFqFHkTZfWO3RtqxmbC3NpCjbHfJm%2FhvEtoQ%3D&reserved=0)

We want to hear views on the plan itself as well as comments on what else you think the Met should be doing.

We will also be holding roundtables and conversations with partners in coming months. Each Basic Command Unit will use their local connections to engage on the plan.

The feedback we receive will form an integral part of our final plan.

# Protecting women and girls in public spaces, at home and online

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| **Our ambition** |
| Working with partners, we aim to reassure women and girls in public spaces and protect them from victimisation. We will increase our understanding of key locations where women feel unsafe and work with partners to design-in safety as well as increase police visibility and enforcement in these hotspots. We will actively manage known offenders and work in partnership to reduce the prevalence of violence against women and girls, aiming to deploy proven initiatives but also adopting new tactics, committing to learning and evaluating. We will work to improve substantially the level of confidence Londoners have in our response to all forms of violence against women and girls.A large percentage of violence against women and girls is committed in private places, behind closed doors. This has a wide ranging and long lasting impact on the survivors and their families. In line with our recent Public Protection Plan, we will improve our response to rape and sexual offences; domestic abuse, stalking and harassment (including online); child abuse (including online and indecent images); and harmful practices (such as female genital mutilation). |
| **Recently implemented changes** |
| **Targeted patrols -** using our crime and incident data, each local policing area, known as a Basic Command Unit or BCU, has introduced new patrol plans to provide greater reassurance in areas of highest risk, including more police officers being visible and patrolling open space across London. **Safer transport** - we are helping to reassure women and girls and make them feel safer on public transport, including through targeted police activity against known offenders and in locations of concern, a strong visible police presence on the bus network and by supporting Transport for London’s school sessions.**Increased confidence** - with Transport for London and British Transport Police, we are delivering an awareness campaign, to increase reporting and emphasise a zero tolerance approach to all forms of sexual harassment on London’s public transport network. **Local focus** - all Safer Neighbourhood Teams (SNT) have a minimum of three priorities, providing a great opportunity to address the violence related issues creating the most risk and harm to local communities such as: domestic abuse, violence against women and vulnerable people, public space safety and anti-social behaviour linked to violence. All victims of **indecent exposure** are now offered a face-to-face visit from a police officer.**Comprehensive training** - new recruits complete mandatory training covering offences linked to social media and cybercrime, and how to better support victims of these crimes.**Improved skills -** officers joining specialist teams whose work focusses on online offences receive bespoke courses to guide them through all aspects of investigations and victim support. This includes a hate crime toolkit that specifically references online offending/victimisation.**Risk awareness -** we support the [Clare’s Law](https://www.met.police.uk/advice/advice-and-information/daa/domestic-abuse/alpha2/request-information-under-clares-law/) scheme which gives any member of the public the right to ask the police if their partner may pose a risk to them. We have reinforced to our officers that **online harassment and abuse** must be taken as seriously as other forms of harassment. We have introduced **Safe Connection**, which is a process lone plain clothed officers will offer to lone women to confirm their identity and policing purpose. The scheme aims to provide reassurance for lone women, helping them to visually verify the identity of a lone plain clothed officer. |
| **New commitments** |
| **Increasing policing presence in the public space** |
| Each BCU will:* have a violence against women and girls problem profile to drive problem solving;
* include violence against women and girls sector organisations in their key partnerships, known as a key individual network;
* work in partnership to tackle identified violence against women and girls concerns;
* work in partnership, and with the wider Met, in the management of serial and dangerous perpetrators; and
* work with partners, to **grow our new neighbourhood policing ‘Town Centre’ teams,** developingnew policing plans with local partners that will address violence against women and girls as one of the priorities.
 | Deputy Assistant Commissioner (DAC) Local PolicingQ3 2021/22 |
| **We will maximise the use of our local resources** to **increase officer visibility and coverage** in key hotspot locations identified through intelligence, co-ordinating local BCU teams, pan-London Central Specialist Crime teams and volunteers (police cadets, community volunteers and special constables). | Commander Violence ReductionQ3 2021/22  |
| As part of a new approach to tackling the **highest harm gangs**, we will:* better protect women and girls, in particular those most at risk from exploitation and/or violence resulting from their involvement with gangs;
* analyse missing persons reports linked to girls under 18, especially of those that have been missing multiple times from addresses within high harm gang areas; and
* work with partners to identify earlier those at risk and ensure care plans are in place.
 | Commander Specialist CrimeQ4 2021/22 |
| **Preventing night time violence** |
| We will **expand the Ask for Angela campaign**, working with Safer Sounds and bars, clubs and other night time-economy venues. This will build on the comprehensive Welfare And Vulnerability Engagement (WAVE) training to frontline officers that took place in venues across London in the summer. | DAC Local PolicingQ3 2021/22 |
| We are piloting **Project Vigilant** to prevent sexual offences linked to the night-time economy and to tackle predatory offending. Working closely with community partners, we aim to make busy night-time economy areas places offenders are afraid to operate.  | DAC Local PolicingQ4 2021/22 |
| We will promote the **Mayor’s Women’s Night Safety Charter** - part of City Hall’s own Violence Against Women and Girls Strategy - by encouraging businesses to sign-up and do more to further prevent and protect women from violence. | Commander Violence ReductionQ3 2021/22 |
| We will **work with licensees and event organisers** to enable them to respond better to female victims of violence, including through the ‘Good Night Out Campaign’. | Commander Violence ReductionQ4 2021/22 |
| **Increasing officer training and capability to respond to violence against women** |
| We will complete the delivery of DA Matters training to 8,500 frontline staff to improve our initial response to domestic abuse, including better recognising and responding to **coercive and controlling behaviour.** | Commander Public ProtectionQ3 2021/22 |
| We will introduce an NPCC-led Crimestoppers pilot on female genital cutting offenders, and will develop and deliver bespoke training to key officers and staff on **harmful practices** to improve our investigative and safeguarding response. | Commander Public Protection Q4 2021/22 |
| We will expand **Operation Limelight** at international airports and stations in London - which focuses on raising awareness of forced marriage and female genital cutting offences, and safeguarding potential victims. We will work closely with international criminal justice agencies to identify and share best practice and intelligence on risk and vulnerability. | Commander Public Protection Q3 2021/22 |
| The Law Commission is due to make final recommendations later this year on whether **misogyny (and other gender-based offences)** should be recorded **as hate crime**. To ensure we are sufficiently prepared should any changes be recommended, we will commence work to assess the extent of possible changes required to our systems. We would urge any woman or girl facing harassment, intimidation or any other crime to come forward and report it, regardless of the motivation.  We will take it seriously. | Commander Public ProtectionQ4 2021/22 |
| We are introducing a **Digital Media Investigator** course to improve expertise and support to all officers with the skills necessary to investigate violence against women and girls, including better managing digital and cyber evidence. | Commander Public ProtectionQ4 2021/22 |

# Working with our partners and with women to improve prevention and victim care

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| **Our ambition** |
| We do not want women and girls to suffer from violence and abuse so we will do more to prevent these crimes occurring. On the occasions where it has not been possible to prevent a crime occurring we will protect victims from further abuse and ensure they are well supported. We want to be at the forefront of innovation and spearheading improvements in these areas. This includes increasing how we maximise the use of forensic opportunities and how we use data to help us identify trends and risks so that we can intervene and how we access and use digital evidence, with less negative impact on victims. |
| **Recently implemented changes** |
| Working closely with the Crown Prosecution Service (CPS), we have together begun to reduce the time that passes between a rape allegation and an outcome being achieved. This has included the use of **Early Investigative Advice surgeries**, joint-workshops and monthly oversight meetings. We are working hard through the ‘**Rape Pan-London Partnership’** with stakeholders to improve our collective response to victims and survivors of rape. Working with **Lighthouse** (a structure funded by the Home Office, NHS England, Mayor’s Office for Police and Crime and the Department for Education that supports young victims of sexual abuse and their families) and the CPS, we are reviewing and prioritising referred cases of child rape so they are progressed more quickly.Through **Operation Aegis**, we are betteridentifying and managing risk for missing people, child exploitation, child abuse, online child sexual abuse & exploitation, domestic abuse, and rape & serious sexual offences; and improving outcomes.We launched **online reporting for domestic abuse** that enables victims, including those who may be unable to contact via the telephone, attend a police station or have officers attend their home, to report matters in a fast, safe way. All schools are offered a named **schools officer** contact in their local BCU. These officers work in partnership with the school to develop strategies to keep young people safe, including on issues related to violence against women and girls. We delivered training to **Safer Schools’ officers** with Tender, a charity working with young people to prevent domestic abuse, and we delivered specialist workshops to investigators within the professional standards command on police perpetrators of domestic abuse.**Youth engagement officers** work closely with local communities to help keep young people safe, build relationships and promote positive engagement though local activities such as sport.We continue to support the **Mayor’s Violence Against Women and Girls Strategy** (such as improving processes for evidence-led prosecutions, identification of common points of attrition within rape cases). We have established **Project Evergreen** to improve our policing response to sex work in all its forms, supported by the Met Sex Worker Advisory Group.We are supporting an education initiative run by Streetlight UK called **‘‘You Choose”**. In collaboration with London local authorities and Legal Services Commission, the course educates arrested sex buyers about what it is like to be involved in prostitution for women and aims to deter first time offenders from re-offending in buying sex work services.  |
| **New commitments** |
| **Engaging with women and girls and responding to their feedback** |
| All BCUs will increase their **engagement** with women and girls in their local communities to better understand their concerns and to build confidence. | DAC Local PolicingQ3 2021/22 |
| We will deliver **Walk and Talk sessions**, focused on preventing violence against women and girls on every BCU. This will involve female officers buddying up with women from within the community to walk the streets of London and hear of their experiences, concerns and reflections. | DAC Local PolicingQ4 2021/22 and onwards  |
| **We will promote the use of the** [**#StreetSafe tool**](https://streetsafetool.com/)whichallows members of the public to anonymously flag specific areas where they don’t feel safe so that we can better respond to concerns.  | DAC Local PolicingQ4 2021/21 |
| **Increasing prevention** |
| We will work with partners to improve our **intelligence** gathering in relation to **harmful practices including female genital mutilation** and its prevalence across London. | Commander Public ProtectionQ4 2021/22 |
| Our officers will continue to be a key part of the **Stalking Threat Assessment Centre** (STAC), following clear evidence that demonstrates a reduction in offending for those supported through the STAC programme. | CommanderPublic ProtectionQ4 2021/22 |
| Building on the success of a series of local police and community ‘**Innovation Hubs’**, we will pilot a dedicated hub in Central East BCU to generate new ideas and practical solutions to prevent and tackle violence against women and girls. This will bring police, public and academia together. | Commander Local PolicingQ1 2022/23 |
| **Improving victim care and support with partners** |
| We will ensure **vulnerable & intimidated victims are identified** at the earliest opportunity and an assessment made so measures can be put in place to support them through the justice process. This will include disproportionately targeted communities and victims with concerns/fears in relation to their immigration status. | Commander InvestigationsQ3 2021/22 |
| The concept of a **Victims’ Care Hub** is currently being scoped with MOPAC. This aims to improve the experience of victims on their path through the criminal justice system in London.  | Commander Investigations Q1 2022/23 |
| A **Victim Care Improvement forum** is to be established made up of volunteers representing the diverse communities of London. | Commander InvestigationsQ3 2021/22 |
| We will improve victim care by encouraging more people to access **Victim Support** services. | Commander InvestigationsQ4 2021/22 |
| We will survey victims of the most serious crimes through the new **High Harm Survey** and use their feedback to improve our service**.** | Commander Criminal JusticeQ4 2021/22 |
| **We will increase the number of Multi Agency Risk Assessment Conferences (MARACs)**, and working with partners, we will improve information sharing and effective care for victims.  | Commander Public ProtectionQ4 2021/22 |

# Bringing offenders to justice and improving criminal justice outcomes for victims

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| **Our ambition** |
| We want to bring more perpetrators of violence against women and girls to justice. Her Majesty’s Inspectorate of Crime, Fire and Rescue Services stresses that a “whole system” response is required to tackle violence against women and girls offences and we will strengthen our links with partners to ensure the process is as effective as possible.We will work to reduce case attrition. The length of investigations, the impact of an investigation, particularly the intrusion of the examination of phones and other digital devices and media, as well as attending court can all affect victim and witness participation. We will work to address the concerns of victims, improving their experience, our service, investigations and outcomes. |
| **Recently implemented changes** |
| We have a **Public Protection Plan** which focuses on five key areas; capacity, capability, leadership, governance and partnership activity. We will use the plan to deliver an improved service for victims and to improve the effectiveness of the criminal justice system.We have a **Rape Action Plan**, working collaboratively with the CPS and criminal justice partners to increase justice for victims through improved case file quality, more effective case reviews (particularly of older cases), better training and better use of digital solutions to improve disclosure of evidence.We have established **Predatory Offender Units** to carry out proactive operations against high harm offenders. Since launching in November 2020, these units have arrested more than 2,154 suspects, including 1,312 arrests for domestic abuse, 378 for sex offences, and 115 for child abuse.We will continue to promote the use of **body worn video** to capture evidence quickly and to secure more convictions.  |
| **New commitments** |
| **Targeting and managing offenders**  |
| **We will increase operational activity**, including multi-agency operations targeting domestic abuse offenders. This will include intensified “weeks and days of action” mobilising local officers; and prioritising arrest enquiries. | Commander Public Protection Q3 2020/21 |
| We will implement the **National Domestic Abuse Best Practice Framework** to improve joint working with criminal justice partners to secure better justice outcomes for victims, with a particular focus on dangerous and serial perpetrators. | Commander Public Protection Q4 2020/21 |
| We will use all legal means available to manage offenders effectively and reduce the risk they pose, including: * increase the use of bail and protective orders, including **Domestic Violence Protection Orders,** and **Forced Marriage Orders**, ensuring robust follow up and action in response to any breach;
* increase the use of **Stalking Protection Orders (SPO)**, building upon the success already achieved (we are the highest user of SPOs nationally);
* work with others to effectively manage serial and dangerous perpetrators, including through Operation Dauntless+ on high risk/ high harm repeat domestic abuse offenders;
* help delivery of the Mayor’s Office for Police and Crime **location tagging system for high risk domestic abusers** so we can monitor them more effectively on their release from prison and improve the safety of victims; and
* support the expansion of the **DRIVE domestic abuse** **offender** **programme** (challenging serial and high harm domestic abuse perpetrators to change their behaviour).
 | Commander Public ProtectionQ4 2020/21 |
| We will review the Multi-Agency Tasking and Coordination (MATAC) approach seen elsewhere in the UK and consider viability for the MPS. | Commander Public ProtectionQ4 2021/22 |
| **Improving response and investigation** |
| As a **pathfinder** force on Operation Bluestone, we are working with the Mayor’s Office for Police and Crime, the National Police Chiefs’ Council, academia and the Home Office to better understand how we should be approaching our response to rape cases.  Building on learnings from Bluestone, we will consider in what way **Operation Soteria,** theGovernment response to rape,might be usedin the Met, to transform further our response including strengthening investigations with improved victim engagement and treatment through the courts, with suspect-focused investigation, and with particular attention to repeat offending suspects. | Commander Public ProtectionQ4 2021/22 |
| We are investing over £10m to improve and speed up the gathering and analysis of **digital** evidence which includes the recruitment of over 100 technical staff.  | Director of Forensics 2022/23 |
| We are establishing teams of **Digital Media Investigators** and Digital Forensic staff on each BCU to improve the skills of officers to better capture and use digital evidence, an improve timeliness so that a victim is not left without a phone for more than 24 hours. This will also ensure compliance with forensic regulatory standards and data protection requirements to provide reassurance that a victim’s privacy is a priority. | Commander InvestigationsQ4 2021/22 |
| We will conduct an **end-to-end process review of domestic abuse investigations** (in conjunction with London Criminal Justice Board) to identify how we can increase successful prosecutions. | Commander Public ProtectionQ4 2021/22 |

# Improving Met culture and professional standards

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| **Our ambition** |
| Our vision for the Met is to be the most trusted police service in the world, we know we must do more to earn the trust of our communities and in particular the confidence of women and girls. To achieve this, everyone working in the Met must **uphold the highest professional standards**. We will strive to rebuild confidence in how we uphold these standards, in particular by dealing effectively with those who fall short of the high professional standards we rightly expect – and most particularly police perpetrators of violence against women and girls. We are committed to fostering a truly inclusive culture where everyone within the organisation feels supported to thrive and excel within the workplace and to call out inappropriate behaviour or harassment. And we are committed to fostering a culture that builds further trust and confidence amongst victims. In our Strategy for Inclusion Diversity and Equality (STRIDE), we have set ambitious aspirations to **increase gender representation further, particularly in leadership roles,** building on having the first ever female Commissioner and the current Management Board being made up of 50% women. |
| **Recently implemented changes** |
| We launched our revised **Raising Concerns** policy which provides advice and instructions for all staff on raising concerns. This supports whistleblowing and the reporting of wrongdoing, including on violence against women and girls. Raising Concerns also sets out clearly how we will support and look after the welfare of those who raise concerns – such as the provision of welfare officers and contacting staff support associations. **We have set up a Counter Corruption Board** to provide strategic oversight on corruption work and review seven key areas of work, including sexual misconduct.**We have appointed a dedicated Chief Inspector based in each of our BCUs** focused ondriving improvements in standards and professionalism*.*We have **adopted all the requirements of the College of Policing Authorised Professional Practice and Vetting Code of Practice**, in some instances going above and beyond, such as all staff receiving a National Security Counter Terrorism Check due to the challenges of policing the capital. We continue to support a national review of police vetting.Our staff survey examines confidence in our response to poor behaviour and where people or teams show lower confidence we delve in to this.We are promoting and supporting **internal female support networks**– with a strong communication strategy to ensure staff are aware of the internal support available (such as our Network of Women (NOW); the expansion of the HeforShe network through the recruitment of male HeforShe allies in all units and commands; Met Babies and Met families policies; the Women Returners Programme and the Parental Support Programme).We are delivering **inclusive leadership development** to our 10,000 leaders. This is the next phase of our Leading for London leadership programme and focused on building leadership confidence, capability and commitment to create a more inclusive Met.We are improving **progression and retention** of women and Black, Asian and multiple ethnic heritage officers through the appointment of 14 new dedicated Talent and Career Development officers (chief inspectors) who will help BCU and other commands create more effective talent and career development processes.We will continue to **invest in development for women and Black, Asian and multiple ethnic heritage officers** seeking promotion and/or lateral development - including workshop and coaching/mentoring structures. Increasing visible role models within the Met will create a virtuous circle, supporting progression and external recruitment - better reflecting London’s demographics.We have created a new **blended working framework** enabling greater flexibility of working patterns and locations as we move out of COVID restrictions. |
| **New commitments** |
| **Upholding the highest professional standards** In our Rebuilding Trust plan published on 8 October 2021, we have committed to seven immediate priority actions focused on professional standards: |
| We will complete an urgent review of all current investigations into allegations of sexual misconduct and domestic abuse against our officers and staff to make certain that those who made the allegations are being properly supported and the investigations are comprehensive. This will encompass a thorough review of the vetting history of those under investigation to reassure the public and ourselves that our internal processes are the best they can be. | AC ProfessionalismQ4 2021/22 |
| We will urgently dip sample cases from the last 10 years where sexual misconduct and domestic abuse allegations have been made and those accused remain in the Met, to ensure that appropriate management measures (including vetting reviews) have been taken. | AC ProfessionalismQ4 2021/22 |
| We will commission a root and branch review of the Parliamentary and Diplomatic Protection Command. With a strong focus on external challenge, this review will have particular focus on recruitment, vetting, culture, professional standards and supervision. This work will not be constrained by the current operating model and will take account of the view of the stakeholders in this critical security function. | AC Specialist OperationsQ2 2022/23 |
| We will increase the number of investigators within our dedicated unit investigating police misconduct (Professional Standards department) to strengthen our proactive capability and prevent instances of our people abusing their positions of trust. We will create a new dedicated team focused on the investigation of allegations of sexual misconduct and domestic abuse (replicating our existing team which investigates all serious discrimination cases). This will improve our ability to identify patterns of concerning online and ‘real world’ behaviours in the workplace. | AC ProfessionalismQ4 2021/22 |
| We will respond quickly to the findings or recommendations from the review work being undertaken by Her Majesty’s Inspectorate of Constabulary and Fire and Rescue Service on our vetting processes. | AC ProfessionalismQ1 2022/23 |
| We will expedite the rollout of new warrant cards to improve security and urgently explore the capability to provide the public the ability to scan new passes to confirm authenticity. | AC Met OperationsQ4 2021/22 |
| We will require all line managers to speak to every officer and staff member to reinforce the standards that must be upheld in regards to misuse of social media and messaging apps; predatory behaviours; and reinforcing a proactive duty to stop any inappropriate behaviours. This will be strengthened in coming weeks through a strong and sustained internal communications campaign. | Deputy CommissionerQ3 2021/22 |
| **Improving Met culture**The Commissioner has appointed Baroness Casey of Blackstock to lead an independent external review of the Met’s culture and professional standards. In our Rebuilding Trust plan published on 8 October 2021, we have committed to five priority actions focused on improving Met culture, ahead of the work of the independent external review led by Baroness Casey. |
| We will deliver Operation Signa - an internal programme to ensure our people actively intervene and challenge inappropriate behaviours built on the feedback of women in the Met, to increase confidence of reporting sexual harassment and unacceptable conduct. | Chief of Corporate ServicesQ4 2021/22 |
| We will shortly complete delivery of the next phase of our leadership programme (Leading for London), with the current campaign focused on the skills needed to excel in inclusive leadership. This will be followed by a second campaign focused on creating high performing (and inclusive) teams. | Chief of Corporate ServicesQ3 2022/23 |
| We will actively address any differential outcomes we see in Staff Survey returns (looking at all protected characteristics – in particular gender and race), with staff survey outcomes as one important measure of our progress on organisational culture. | AC ProfessionalismQ1 2022/23 |
| We will continue to invest in leadership development for women and underrepresented groups seeking promotion and/or lateral development - including workshop and coaching/mentoring structures. Increasing visible role models within the Met will create a virtuous circle, supporting progression and external recruitment - better reflecting London’s demographics. | Chief of Corporate ServicesQ3 2021/22 |
| We are refreshing our flexible working policy to actively support our workforce – especially women at all levels and in all commands of the Met, including expanding even further our commitment to flexible working models that promote a positive work-life balance. An inclusion taskforce utilising exit interview analysis to ensure we tackle any systemic issues. | Chief of Corporate ServicesQ4 2021/22 |
| **Furthering gender representation across commands and at all levels**In our STRIDE strategy, we have made a commitment to improve the diversity of the Met’s workforce.  |
| **Recruiting more police officers who are women and / or are from visible ethnic minority backgrounds**, and supporting their progression, are key elements of the wider work of building a Met that is more representative of London. We will work with communities and partners to achieve our recruitment, retention and progression aspirations for those from under-represented groups. From 2021, we have been aiming for 40% of our new recruits to be women, to rise to 50% in 2022.  | HR DirectorQ1 2022-23 |
| We will continue to **build policies that support the recruitment and retention of women** at all levels and in all commands of the Met, including:* Flexible working and work-life balance
* Reviewing our policies and practices to increase awareness of flexible working ensuring it is easy to access;
* Pilot new ways of flexible working such as self-rostering and job share through Project Balance; and
* Exit interview – implement a new exit interview process, ensuring that feedback is collated, reviewed and data is used to promote retention of women in the Met.
 | HR Director Q1 2022-23 |

# Delivering the plan

This section sets out how we will deliver the plan and describes how it fits with the national work to tackle violence against women and girls which involves partners in many sectors.

The Met has an ambitious strategy, Met Direction, which defines our priorities and performance objectives. Our top operational priority remains bearing down on violence, of which violence against women and girls is an important part. The Commissioner is accountable for the delivery of our strategy and is overseen by the Mayor of London and the Mayor’s Office for Police and Crime. The Home Secretary chairs a National Policing Board, which monitors policing performance across the country and in addition there is an established inspection and audit regime. In addition, the Independent Office for Police Conduct oversees the police complaints system in England and Wales, and sets the standards by which the police should handle complaints.

## How we will deliver this action plan

The MPS Management Board, chaired by the Commissioner, will drive progress against the objectives set out in this plan.

Achievement against objectives and key metrics will be scrutinised by the Performance Board chaired by the Deputy Commissioner.

Beneath these meetings, every Met area of business will actively monitor performance and report upon key metrics and objectives from Chief Officer level through to local units and teams. Significant milestones will be tracked through our Business Plan; updates against this plan are published quarterly. Key activity to tackle violence against women and girls will be embedded within tasking meetings from force level to local tasking and weekly violence meetings.

Relevant objectives and metrics will be reported to other relevant strategic boards including the MPS Management Board for Inclusion, Diversity and Engagement, which oversees the delivery of our work on race, inclusion and diversity, the Public Protection Improvement Board, the BCU weekly violence meetings and the Deputy Commissioner’s HeforShe forum and other relevant meetings.

The Commander responsible for Public Protection attends the MOPAC-led Violence against Women and Girls Reference Group, supported by a cross section of partners and charities supporting victims and survivors, where progress will be shared with partners.

We will regularly review our action plan to ensure it takes forward new recommendations as they are published.

## Performance Framework

Our performance framework charts the key aspirations for delivery of our strategy, the Met Direction. It is updated annually and driven by Performance Board, which is chaired by the Deputy Commissioner. The 2021-22 Performance Framework contains a number of key aspirations relevant to this plan, including ambitions to increase our detection rates for domestic abuse and rape and serious sexual assaults, as well as reducing the number of cases in these crime types in which the victim no longer wishes to proceed with a prosecution. These are set out below:

|  |  |
| --- | --- |
| **Indicator** | **Aspiration** |
| **Reducing crime and improving investigations** |
| Number of homicide victims | Reduction from the 2019/20 baseline |
| Percentage of detections for domestic abuse | 30 per cent detection rate |
| Percentage of detections for rape offences | 10 per cent detection rate |
| Total number of wanted high-harm offenders on EWMS | Reduce by 10 per cent from the 2020/21 baseline |
| Use of Body Worn Video to deployed domestic abuse calls | 90 per cent usage |
| Number of cases closed with outcome code 14 (Evidential difficulties - suspect not identified; victim does not support further action) for priority crime types (domestic abuse; rape and serious sexual assault offences; violence against the person) | Reduction to 32 per cent of outcomes by crime type |
| Number of cases closed with outcome code 16 (Evidential difficulties - suspect identified; victim does not support further action) for the same priority crime types. | Reduction to 32 per cent of outcomes by crime type |
| **Increasing trust and confidence, and victim satisfaction** |
| Response to public attitude survey: “The Met treat everyone fairly regardless of who they are.” | To achieve a significant and sustainable increase compared to the 2020/21 baseline |
| Response to public attitude survey: “The police can be relied on to be there when you need them.” | To achieve a significant and sustainable increase compared to the 2020/21 baseline  |
| Response to public attitude survey: “The Metropolitan Police Service is an organisation that I can trust” | To achieve a significant and sustainable increase compared to the 2020/21 baseline  |
| Overall Victim Satisfaction (User Satisfaction Survey) | Increase satisfaction from 2020/21 baseline |
| **Increasing representation within the Met** |
| Representative workforce | Increase proportion of female police officers to 30 per cent by March 2022 |
| Representative recruitment (gender and ethnicity) | Increase proportion of female Black, Asian and multiple ethnic heritage officers in all intakes to 15 per cent from April 2021 |
| Representative recruitment (gender) | Increase proportion of female police officers in all intakes to 40 per cent from April 2021, and 50 per cent from April 2022 |
| Retention | Female attrition rates for voluntary leavers are equal to or better than the rates for male leavers (baseline 1.9 per cent) |
| The diversity representation of volunteers (ethnicity and gender) to match London population within 5 years | Increase to 40 per cent from ethnic minorities and 50 per cent female within five years |
| **Increasing female officers and staff engagement** |
| Response rate to the staff survey: “There are good career opportunities for me at the Met” | Asian and Black female colleagues feedback score is equal to or greater than female Met average |
| Response rate to the staff survey: “I would recommend the Met as an attractive place to work” | Year on year increase |
| **Dealing with unacceptable behaviour** |
| Improve timeliness of investigations: Time to deal with public complaints | Improve timeliness to the 2019/20 baseline of 137 working days and then make further reductions |
| Improve timeliness of investigations: Time to deal with misconduct cases | Reduction from the baseline |

Where the performance indicators are not gender specific, we will – where possible - monitor achievement and differential in terms of gender. For example, we will carefully consider any differences between men and women for victim satisfaction.

We will monitor by gender Public Attitude survey responses on areas such as “*how safe do you feel walking alone in your local area at dark*” or “*to what extent do you feel domestic abuse / sexual assault or sexual violence is a problem in your local area*”. We will also continue to pay close attention to our staff survey results including questions such as “*I feel confident to challenge inappropriate behaviour”* and “*If necessary, inappropriate behaviour is dealt with*”.

In addition, for the rest of this performance year, we will monitor performance data metrics relating to harassment and indecent exposure at Performance Board. This is in addition to the information that our policing leaders use locally.

We will also take account of what comes out of the Mayor’s forthcoming Police and Crime Plan and consultation, (such as measuring reduction in repeat victimisation for domestic abuse, sexual violence and violence against women and girls, and reducing reoffending for the most violent offenders including for domestic abuse and sexual violence.

We will use this additional data and insight to finalise our performance framework for 2022/23, in consultation with the Mayor’s Office for Police and Crime.

# Appendix A: the strategic framework

Much improvement is needed in policing and across the criminal justice system to address effectively the challenges highlighted above. There is a concerted effort across the whole sector to drive change and have a positive impact. This action plan, alongside our strategy ‘Met Direction’, our STRIDE Strategy and our ‘Rebuilding Trust Plan’ set out our key plans and priorities. More widely, we are actively supporting the delivery of other developments: we will regularly review our action plan to ensure it takes forward new recommendations as they are published. The following summarises more of the wider context the Met plan is part of:

The Government’s national “[Tackling violence against women and girls strategy](https://www.gov.uk/government/publications/tackling-violence-against-women-and-girls-strategy)” published in July 2021, which set out action to focus on preventing crimes from happening in the first place, pursuing perpetrators and better support for victims.

The [Domestic Abuse Act](https://www.legislation.gov.uk/ukpga/2021/17/contents/enacted), which came into force on 30 April 2021, bolsters the police and partnership response and strengthens protection for victims. The forthcoming Online Safety Bill and Policing and Crime Bill, and the recent Government’s [Beating crime plan](https://www.gov.uk/government/publications/beating-crime-plan) have also clear links to violence against women and girls.

The Mayor’s draft Police and Crime Plan which will go through public consultation imminently sets the strategic direction and aims to make “London a city in which women and girls are safer and feel safer”. The Mayor’s “[Violence against Women and Girls Strategy 2018-2021](https://www.london.gov.uk/mopac-publications/mayors-violence-against-women-and-girls-strategy-2018-2021)” is also being refreshed with an anticipated publication in the spring 2022.

The Met is working with the Mayor’s team and communities to deliver the commitments in the [Mayor’s Action Plan for Transparency, Accountability and Trust in Policing](https://www.london.gov.uk/publications/action-plan-transparency-accountability-and-trust-policing). Whilst focused on Black communities, there is strong intersectionality in some areas with initiatives that will benefit all groups with protected characteristics.

Her Majesty’s Inspectorate of Constabulary and Fire and Rescue Services (HMICFRS) report from its [Inspection into how effectively the police engage with women and girls sets out actions for police forces](https://www.justiceinspectorates.gov.uk/hmicfrs/our-work/article/inspection-into-how-effectively-the-police-engage-with-women-and-girls/) – as well as highlighting the need for a whole-system response to tackle offences related to violence against women and girls.

HMICFRS, Independent Office for Police Conduct (IOPC) & College of Policing Super-Complaint report “[A duty to protect: Police use of protective measures in cases involving violence against women and girls](https://www.justiceinspectorates.gov.uk/hmicfrs/publications/police-super-complaints-police-use-of-protective-measures-in-cases-of-violence-against-women-and-girls/)” findings will be considered as we move forward.

HMICFRS report “[Shining a light on betrayal: Abuse of position for a sexual purpose”](https://www.justiceinspectorates.gov.uk/hmicfrs/publications/shining-a-light-on-betrayal-abuse-of-position-for-a-sexual-purpose/) which inspected the abuse of position for a sexual purpose of people who have come into contact with the police for help.

* We will also engage positively in forthcoming inquiries as well as with Home Office consultation linked to the development of guidance and policy, and [future National Police Chiefs’ Council (NPCC) work](https://news.npcc.police.uk/releases/police-chief-appointed-to-tackle-violence-against-women-and-girls) on tackling violence against women and girls.